

**PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA**

Resolution ALJ 176-3132  
Administrative Law Judge Division  
April 22, 2004

**R E S O L U T I O N**

RESOLUTION ALJ 176-3132. Ratification of preliminary determinations of category for proceedings initiated by application. The preliminary determinations are pursuant to Article 2.5, Rules 4, and 6.1 of the Commission's Rules of Practice and Procedure. (See also Rule 63.2(c) regarding notice of assignment.)

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The Commission's rules and procedures which implement the requirements of Senate Bill (SB) 960 (Leonard, ch. 96-0856) are, for the most part, found in Article 2.5 of our Rules of Practice and Procedure. The rules and procedures were adopted by the Commission in D.97-11-021, which describes more fully the background to the development of these rules. Rule 4 describes the formal proceedings to which the SB 960 rules (Article 2.5) apply. Rule 6.1 requires the Commission to preliminarily determine a proceeding's category, whether the proceeding requires a hearing, and designate an Assigned Commissioner and Administrative Law Judge. Rule 6.1(a) states that the preliminary determination of category is not appealable but shall be confirmed or changed by Assigned Commissioner's ruling. Unless and until a preliminary determination is changed by such ruling, the preliminary determination of category governs the applicability of the other reforms that SB 960 requires. Rule 63.2 provides for petitioning the Commission to reassign a proceeding to another administrative law judge. Rule 63.2(c) establishes the time for filing such a petition. For purposes of Rule 63.2(c), notice of the assignment is the day the assignments associated with this preliminary categorization document appear in the Daily Calendar following the Commission business meeting.

**The Categories**

SB 960 makes sweeping changes in many aspects of the Commission's practices in an effort to improve the quality and timeliness of Commission decision making. It creates three categories of proceedings: adjudicatory, ratesetting, and quasi-legislative. The

applicability of many of the changes it requires depends upon the category assigned to the proceeding. For example, the ex parte rules which apply differ if the proceeding is categorized as adjudicatory rather than quasi-legislative. The Legislature defined each of these procedural categories in Section 7 of SB 960. Consistent with these definitions, the rules provide that:

“‘Adjudicatory’ proceedings are: (1) enforcement investigations into possible violations of any provision of statutory law or order or rule of the Commission; and (2) complaints against regulated entities, including those complaints that challenge the accuracy of a bill, but excluding those complaints that challenge the reasonableness of rates or charges, past, present, or future.

“‘Ratesetting’ proceedings are proceedings in which the Commission sets or investigates rates for a specifically named utility (or utilities), or establishes a mechanism that in turn sets the rates for a specifically named utility (or utilities). ‘Ratesetting’ proceedings include complaints that challenge the reasonableness of rates or charges, past, present, or future. For purposes of this Article, other proceedings may be categorized as ratesetting as described in Rule 6.1(c).

“‘Quasi-legislative’ proceedings are proceedings that establish policy or rules (including generic ratemaking policy or rules) affecting a class of regulated entities, including those proceedings in which the Commission investigates rates or practices for an entire regulated industry or class of entities within the industry.” (Rules 5(b), 5(c), and 5(d).)

### **Mixed or Unclear Category Proceedings**

For a proceeding that may fall into more than one category, the rules allow parties to recommend that the Commission pick the most suitable category, or to recommend dividing the subject matter of the proceeding into different phases or one or more new proceedings, each with its own category. The rules provide that a proceeding that does not clearly fit into *any* of SB 960’s defined categories will be conducted under the rules applicable to the ratesetting category. As such a proceeding matures, the Commission may determine that the rules applicable to one of the other categories, or some hybrid of those rules, would be better suited to the proceeding.

As stated in D.97-06-071, ratesetting proceedings typically involve a mix of policymaking and factfinding relating to a particular public utility. Because proceedings that do not clearly fall within the adjudicatory or quasi-legislative categories likewise typically involve a mix of policymaking and factfinding, the ratesetting procedures are, in general, preferable for those proceedings.

ALJ/hl2

### **Next Steps**

As stated above, this preliminary determination of category is not appealable. Once interested parties have had an opportunity to respond to the initiating party's proposed category, the preliminary determination shall be confirmed or changed by Assigned Commissioner's Ruling pursuant to Rule 6(a)(3). This Assigned Commissioner Ruling may be appealed to the full Commission pursuant to Rule 6.4(a). Parties have 10 days after the ruling is mailed to appeal. Responses to the appeal are allowed under Rule 6.4(b), and must be filed and served not later than 15 days after the ruling is mailed. The full Commission will consider the appeal.

Any party, or person or entity declaring an intention to become a party is entitled to petition for reassignment of the proceeding to another Administrative Law Judge, as described in Rule 63.2. Such a petition must be filed no later than 10 days after notice of the assignment. For purposes of Rule 63.2(c), notice of the assignment is the day the assignments associated with this preliminary categorization document appear in the Daily Calendar following the Commission business meeting.

### **Conclusion**

The Commission has reviewed the initial pleading of the utility applicants listed in the attached schedule and has made a preliminary determination of category and need for hearing, consistent with the requirements and definitions of Article 2.5 of its rules.

**IT IS ORDERED** that each proceeding listed in the attached schedule is preliminarily categorized, and the need for a hearing is noted.

I certify that the foregoing resolution was duly introduced, passed, and adopted at a conference of the Public Utilities Commission of the State of California held on April 22, 2004, the following Commissioners voting favorably thereon:

/s/ WILLIAM AHERN

WILLIAM AHERN  
Executive Director

MICHAEL R. PEEVEY  
President

CARL W. WOOD  
LORETTA M. LYNCH  
GEOFFREY F. BROWN  
SUSAN P. KENNEDY  
Commissioners

## PRELIMINARY DETERMINATION SCHEDULE

Resolution ALJ 176-3132 (4/22/04)

<b>NUMBER TITLE</b>	<b>PROPOSED CATEGORY</b>	<b>PRELIM. CATEGORY</b>	<b>HEARING</b>
<b>A04-03-033</b> CALIFORNIA WATER SERVICE COMPANY, requesting an order authorizing Applicant to issue and/or sell on or before December 31, 2010 not exceeding in aggregate amount \$250,000,000 of any combination of shares of its common stocks, shares of its preferred stock, or debt securities and for exemption from the Commission's Competitive Bidding Rule.	Ratesetting	Ratesetting	NO
<b>A04-03-034</b> LUCKY COMMUNICATIONS, INC., for Registration as an Interexchange Carrier Telephone Corporation pursuant to the provisions of Public Utilities Code Section 1013.	NDIEC Registration Application	Ratesetting	NO
<b>A04-03-035</b> PACIFIC BELL TELEPHONE COMPANY, dba SBC CALIFORNIA, to modify D94-09-065 to enable SBC California to reduce prices to meet competition.	Ratesetting	Ratesetting	YES
<b>A04-03-036</b> SOUTHERN CALIFORNIA EDISON COMPANY, for an order approving Settlement Agreement with Inland Paperboard and Packaging, Inc.	Ratesetting	Ratesetting	NO
<b>A04-03-037</b> ANDIAMO TELECOM, L.L.C., for Registration as an Interexchange Carrier Telephone Corporation pursuant to the provisions of Public Utilities Code Section 1013.	NDIEC Registration Application	Ratesetting	NO
<b>A04-04-004</b> CITY OF SACRAMENTO, for authorization to construct a new at-grade bicycle crossing of the Sacramento Southern Railroad.	Ratesetting	Ratesetting	NO
<b>A04-04-005</b> SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E), for a Commission Finding that its Procurement- Related and Other Operations for the record period July 1 through December 31, 2003 complied with its Adopted Procurement Plan; for Verification of its Entries in the Energy Resource Recovery Account; for Recovery of a Nuclear Unit Incentive Reward of \$9.7 Million; and for Recovery of \$4.9 Million recorded in the Electric Transaction Administration Memorandum Account.	Ratesetting	Ratesetting	YES

## PRELIMINARY DETERMINATION SCHEDULE

Resolution ALJ 176-3132 (4/22/04)

<b>NUMBER TITLE</b>	<b>PROPOSED CATEGORY</b>	<b>PRELIM. CATEGORY</b>	<b>HEARING</b>
<b>A04-04-006</b> SINGH GILL, AVTAR, dba CALTEL COMMUNICATIONS, for Registration as an Interexchange Carrier Telephone Corporation pursuant to the provisions of Public Utilities Code Section 1013.	NDIEC Registration Application	Ratesetting	NO
<b>A04-04-007</b> ASPEN PARTNERS-SERIES A, A SERIES OF ASPEN CAPITAL PARTNERS, L.P., TELIGENT SERVICES, INC., TELIGENT, INC., for expedited ex parte approval of transfer of control, pursuant to Sections 852 and 854 of the Public Utilities Code.	Ratesetting	Ratesetting	NO
<b>A04-04-008</b> SOUTHERN CALIFORNIA EDISON COMPANY, for approval of Economic Development Rates.	Ratesetting	Ratesetting	YES
<b>A04-04-009</b> PACIFIC GAS AND ELECTRIC COMPANY, for authorization to Grant an Easement to Triad Communities, L.P., to maintain slope stabilization improvements.	Ratesetting	Ratesetting	NO
<b>A04-04-010</b> SOGO BUS COMPANY, LLC, TRIEU, LONG NAM, for authority to control Sogo Bus Company, LLC, pursuant to Section 854 of the California Public Utilities Code.	Ratesetting	Ratesetting	NO
<b>A04-04-011</b> NEW HORIZONS COMMUNICATIONS CORP., for Registration as an Interexchange Carrier Telephone Corporation pursuant to the provisions of Public Utilities Code Section 1013.	NDIEC Registration Application	Ratesetting	NO
<b>A04-04-012</b> NEXUS COMMUNICATIONS, INC., dba NEXUS COMMUNICATIONS TSI, INC., for a certificate of public convenience and necessity to provide limited facilities-based and resold local exchange services.	Ratesetting	Ratesetting	NO
<b>A04-04-014</b> TELEPACKET, INC., for a Certificate of Public Convenience and Necessity to provide Facilities-Based Local Exchange service within the State of California.	Ratesetting	Ratesetting	NO

## PRELIMINARY DETERMINATION SCHEDULE

Resolution ALJ 176-3132 (4/22/04)

NUMBER TITLE	PROPOSED CATEGORY	PRELIM. CATEGORY	HEARING
<b>A04-04-016</b> LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY, for authorization to construct a two-track at-grade crossing for the Eastside Corridor Light Rail Transit Line across the eastbound lanes of First Street, across Indiana Street, across the westbound lanes of Third Street and the construction of a pedestrian grade crossing across two tracks at the north and south ends of the Indiana Street Station in the City and County of Los Angeles.	Ratesetting	Ratesetting	NO
<b>A04-04-017</b> CITY OF ROSEVILLE, to install and maintain stationary horn warning systems at two public crossings over the Union Pacific Railroad Company's main line at Yosemite Street (001A-106.9) and at Tiger Way (001A-107.20) in the City of Roseville permanent installations instead of pilot projects as currently defined.	Ratesetting	Ratesetting	NO
<b>A04-04-018</b> SEARLESS DOMESTIC WATER COMPANY LLC, for authority to enter into a loan guaranty.	Ratesetting	Ratesetting	NO